

Appendix 7-D: San Diego IRWM Climate Change Study





Climate Change Planning Study

Final

Prepared by:



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List of Abbreviations

AB	Assembly Bill
AF	Acre-foot
CalEPA	California Environmental Protection Agency
CARB	California Air Resources Board
CAT	Climate Action Team
CCAR	California Climate Action Registry
CCAS	California Climate Action Strategy
CEC	California Energy Commission
CEQA	California Environmental Quality Act
CH ₄	Methane
CNRA	California Natural Resources Agency
CO ₂	Carbon Dioxide
DWR	Department of Water Resources
EO	Executive Order
EPA	Environmental Protection Agency
GHG	Greenhouse Gas
HFCs	Hydrofluorocarbons
IRWM	Integrated Regional Water Management
kWh	kilowatt hours
MMTCO ₂ E	Million metric tons carbon dioxide equivalent
MSHCP	Multiple Species Habitat Conservation Plan
N ₂ O	Nitrous Oxide
NF ₃	Nitrogen Trifluoride
OPC	Ocean Protection Council
OPR	Office of Planning and Research
PFCs	Perfluorocarbons
RMS	Resource Management Strategy
SB	Senate Bill
SDCWA	San Diego County Water Authority

SDG&E	San Diego Gas & Electric
SDRIP	San Diego River Improvement Project
SF ₆	Sulfur Hexafluoride
SLR	Sea Level Rise
SWP	State Water Project
SWRCB	State Water Resources Control Board
TCR	The California Registry
TMDL	Total Maximum Daily Load
TDS	Total Dissolved Solids
USEPA	United States Environmental Protection Agency
WET-CAT	Water Energy Team of the Climate Action Team

1 Climate Change in Water Resources

This chapter addresses requirements set forth in the Resource Management Strategies (RMS) Standard in the *2012 IRWM Program Guidelines* (DWR 2012). As such, this chapter considers each RMS listed in the *California Water Plan (CWP) Update 2009* (DWR 2009), documents which RMS will help achieve the IRWM Plan Update objectives, presents all RMS considered for the IRWM Plan Update, and includes an evaluation of the adaptability of water management systems in the San Diego IRWM Region to climate change.

1.1 Introduction

Climate change projections have shown that California can expect to be impacted by changes to temperature and precipitation in the future, and even now California is beginning to experience the effects of these impacts. Water resource planners already face challenges interpreting new climate change information and discerning which response methods and approaches will be most appropriate for their planning needs. This Climate Change Planning Study (Study) examines current climate change science, policies, and regulations in terms of how they affect the San Diego Integrated Regional Water Management Region (Region). This Study serves as an initial guide for the Region to begin incorporating climate change adaptation and mitigation measures into its Integrated Regional Water Management (IRWM) Plan, where adaptation is how the Region can respond to climate change effects and mitigation is how the Region can reduce future climate change effects, and includes the following sections:

- Chapter 1: Climate Change in Water Resources
- Chapter 2: Climate Change in IRWM Planning
- Chapter 3: Effects of Climate Change on the Region
- Chapter 4: Vulnerability Analysis
- Chapter 5: Climate Change Management Strategies
- Chapter 6: Recommendations

1.2 Adaptation Relationship

Climate change is expected to directly impact a number of areas related to water resources, in particular temperature, precipitation, and sea level rise. As global temperature increases, seasonal precipitation patterns including the timing, intensity and form of precipitation, are projected to continue to change. Sea level rise, which has risen about seven inches over the last century due to warming, is expected to rise further in the future. In order for the Region to adapt to, or protect against, climate change, it must first identify the impacts climate change is expected to have on the Region.

These impacts are expected to further impact local water resources as follows (DWR, 2011):

- Temperature increases:
 - More winter precipitation falling as rain rather than snow, leading to reduced snowpack water storage, reduced long term soil humidity, reduced groundwater and downstream flows, and reduced imported water deliveries

- Higher irrigation demands as temperatures alter evapotranspiration rates, and growing seasons become longer
- Exacerbated water quality issues associated with dissolved oxygen levels, increased algal blooms and increased concentrations of salinity and other constituents
- Impacted habitats for temperature-sensitive fish and other life forms, and increased susceptibility of aquatic habitats to eutrophication
- Precipitation pattern changes:
 - Increased flooding (both coastal and inland) caused by more intense storms
 - Changes to growth and life cycle patterns caused by shifting weather patterns
 - Threats to soil permeability, adding to increased flood threat and decreased water availability
 - Reduced water supply caused by the inability to capture precipitation from more intense storms, and a projected progressive reduction in average annual runoff (though some models suggest that there may be some offset from tropical moisture patterns increasingly moving northward)
 - Increased turbidity caused by more extreme storm events, leading to increased water treatment needs and impacts to habitat
 - Increased wildfires with less frequent, but more intense rainfall, and possibly differently timed rainfall through the year, potentially resulting in vegetation cover changes
 - Reduction in hydropower generation potential
- Sea level rise:
 - Inundation and erosion of coastal areas (coastal bluffs in particular), including coastal infrastructure
 - Saline intrusion of coastal aquifers
 - Increased risk of storm surges and coastal flooding and erosion during and after storms
 - Changes in near-shore protective biogeography such as loss of sand, tide pools and kelp beds

Although the extent of these changes is uncertain, scientists agree that some level of change is inevitable; therefore, it will be necessary to implement flexible adaptation measures that will allow natural and human systems to respond to these climate change impacts in timely and effective ways. Adaptation measures may be implemented in response to climate change impacts that have already occurred, or expected impacts that are projected to occur. It is important to take note that water resources decisions made in the future will impact the rate of climate change.

In addition to adapting to climate change, the Region has the opportunity to mitigate against climate change by minimizing greenhouse gas emissions emitted by water supply and wastewater activities. The relationship between water resources and greenhouse gas emissions is discussed further in the next section.

1.3 Water-Energy Nexus

To understand how water is related to climate change, it's helpful to understand the connection between water resources planning and energy, which is known as the water-energy nexus. Energy production accounts for between 30% and 40% of total GHG production in California, and can emit a number of different types of GHGs. California's Air Resources Board recognizes and inventories the following GHGs: carbon dioxide (CO₂), methane (CH₄), nitrous oxide (N₂O), sulfur hexafluoride (SF₆), hydrofluorocarbons (HFCs), perfluorocarbons (PFCs), and nitrogen trifluoride (NF₃). These GHGs vary in magnitude in terms of their GHG strength, and therefore are converted to be equivalent to CO₂ for the purposes of measuring GHG emissions across the state. CO₂ emissions (or the equivalent for other GHGs) are the common measurement for GHG emissions. (CARB, 2013). Currently, statewide water use accounts for nearly 20% of electricity use, and 30% of non-power plant related natural gas consumption (CEC, 2006). Water use and energy are linked in at least three critical ways (CEC, 2011):

1. **Water pumping and purification:** The amount of energy used to pump water will depend upon the source (e.g., surface versus groundwater), the distance and height the water must be moved, and the treatment requirements. For example, pumping water to San Diego County through the State Water Project, which accounts for nearly 80% of the County's water supply, uses about 4,600 kilowatt hours (kWh) per acre-foot of electricity (DWR, 2012a), while groundwater pumping typically uses 300 kWh/AF (Cohen, 2007).
2. **Wastewater treatment:** The amount of energy used in wastewater treatment plant typically ranges from 1,100 to 4,600 kWh per million gallons of wastewater treated (CEC, 2006).
3. **Water heating:** In an average California home, 41 percent of the water is used for dishwashing, faucets, laundry, and bathing water that is often heated.

These amounts, in total, are so significant that we must also count the amount of GHGs from the fossil fuels that are burned to produce the oil, gas, coal and other combustibles which are then burned to produce the electricity. Understanding the water-energy nexus in California provides opportunities to attain significant energy benefits through two primary strategies (CEC, 2006):

1. **Conserving water saves the energy** that would have been used to convey, treat, and distribute the water, and energy that may have been needed to collect, treat and dispose of the wastewater.
2. **Reducing the energy intensity of water operations** reduces the total amount of energy consumed in the water sector and ultimately reduces the value of energy embedded in saved water.

By reducing the energy used through the above strategies, GHG production can be reduced.

It should be noted that, at times, the above processes may also be used to generate energy, such as through cogeneration at wastewater treatment plants, or capturing energy as water flows downhill. Concurrently, energy production processes require water for steam production for thermoelectric power and to cool equipment by absorbing waste heat. Energy conservation in the Region can reduce this need.

These strategies are reflected in California's legislation and policy regarding climate change mitigation and greenhouse (GHG) emissions reduction discussed in the remainder of Chapter 1.

1.4 Legislative and Policy Context

In order to address currently-projected climate change impacts to California's water resources, the Department of Water Resources' (DWR's) 2012 IRWM Grant Program Guidelines require that IRWM Plans describe and consider climate change adaptation and mitigation. Below is a summary of State legislation and policy that were considered as part of this IRWM Plan.

Executive Order S-3-05

Executive Order (EO) S-3-05, signed on June 1, 2005 by Governor Arnold Schwarzenegger, is one of the key pieces of legislation that has laid the foundation for California's climate change policy. This piece of legislation recognizes California's vulnerabilities to the impacts of climate change, which include its water-related natural resources. EO S-3-05 established three GHG reduction targets for California:

- By 2010, reduce GHG emissions to 2000 California levels
- By 2020, reduce GHG emissions to 1990 California levels
- By 2050, reduce GHG emissions to 80 percent below 1990 California levels

In addition to establishing GHG reduction targets for California, EO S-3-05 dictates that the Secretary of the California Environmental Protection Agency (CalEPA) establish the Climate Action Team (CAT) for State agencies to coordinate oversight of efforts to meet these targets. As laid out in EO S-3-05, the CAT submits biannual reports to the governor and State legislature describing progress made toward reaching the targets.

There are currently 12 sub-groups within the CAT, one of which is the Water-Energy group (also known as WET-CAT). WET-CAT was tasked with coordinating the study of GHG effects on California's water supply system, including the development of GHG mitigation strategies for energy consumption related to water use. Since the adoption of the Assembly Bill 32 Scoping Plan (see the following section), WET-CAT has been working on the implementation and analyses of six water-related measures identified in the Scoping Plan:

- Water Use Efficiency
- Water Recycling
- Water System Energy Efficiency
- Reuse Urban Runoff
- Increase Renewable Energy Production
- Public Goods Charge for Water

Assembly Bill 32: The California Global Warming Solutions Act of 2006

Assembly Bill (AB) 32, the California Global Warming Solutions Act of 2006 was signed by Governor Schwarzenegger to codify the mid-term GHG reduction target established in EO S-3-05 (reduce GHG emissions to 1990 levels by 2020) through, among other mechanisms, imposing an enforceable cap on GHG emissions. AB 32 directed the California Air Resources Board (CARB) to develop discrete early actions to reduce GHG emissions by 2007, and to adopt regulations to implement early action measures by January 1, 2010.

Climate Change Scoping Plan

AB 32 also required CARB to prepare a Scoping Plan to identify and achieve reductions in GHG emissions in California. The approved Climate Change Scoping Plan, adopted by CARB in December 2008, recommends specific strategies for different business sectors, including water management, to achieve the 2020 GHG emissions limit. The Scoping Plan as it relates to water resources is discussed further in Section 0 below.

Senate Bill 97

Senate Bill 97 (SB 97) directed the Governor's Office of Planning and Research (OPR) to develop amendments to the California Environmental Quality Act (CEQA) Guidelines to determine how climate change is analyzed in documents required by CEQA. On December 31, 2009, the California Natural Resources Agency adopted amendments to the CEQA Guidelines and sent them to the California Office of Administrative Law for approval and filing with the Secretary of State. These CEQA Guideline amendments became effective on March 18, 2010. The CEQA Guidelines are not prescriptive; rather they encourage lead agencies to consider many factors in performing a CEQA analysis, and maintain discretion with lead agencies to make their own determinations based on substantial evidence.

Managing an Uncertain Future: Climate Change Adaptation Strategies for California's Water

DWR, in collaboration with the State Water Resources Control Board, other state agencies, and numerous stakeholders, has initiated a number of projects to begin climate change adaptation planning for the water sector. In October 2009, DWR released the first state-level climate change adaptation strategy for water resources in the U.S., and the first adaptation strategy for any sector in California. Entitled *Managing an Uncertain Future: Climate Change Adaptation Strategies for California's Water*, the report details how climate change is currently affecting the state's water supplies, and sets forth ten adaptation strategies to help avoid or reduce climate change impacts to water resources.

Central to these adaptation efforts will be the full implementation of IRWM plans, which address regionally-appropriate management practices that incorporate climate change adaptation. These plans will evaluate and provide a comprehensive, economical, and sustainable water use strategy at the watershed level for California.

Executive Order S-13-08

Given the potentially serious threat of sea level rise to California's water supply and coastal resources, and the subsequent impact it would have on our state's economy, population, and natural resources, Governor Schwarzenegger issued EO S-13-08 to enhance the state's management of climate impacts from sea level rise, increased temperatures, shifting precipitation, and extreme weather events. It requested a California Sea Level Rise Assessment Report to be conducted by the National Academy of Sciences, which was released in June 2012.

California Climate Adaptation Strategy

In response to the passage of EO S-13-08, the California Natural Resources Agency released the report entitled *2009 California Climate Adaptation Strategy* that summarizes the best known science on climate change impacts in the state, assesses vulnerabilities, and outlines possible solutions that can be implemented within and across the state agencies to promote resilience to climate change.

GHG Reporting Rule

While California has taken the lead in climate change policy and legislation, there have been several recent important developments at the federal level. On September 22, 2009, the United States Environmental Protection Agency (USEPA) released its final GHG Reporting Rule (Reporting Rule). Starting in 2010, facility owners that emit 25,000 metric tons of CO₂ emissions or more per year are required to submit an annual GHG emissions report with detailed calculations of facility GHG emissions. These activities will dovetail with the AB 32 reporting requirements in California.

Water Code Section 10541

California has included climate change in its water code to ensure that it is considered as part of water management. California Water Code Section 10541 contains requirements for considering climate change in IRWM Plans. Specifically, it states that the guidelines for IRWM Plans are required to include:

- Consideration of GHG emissions of identified programs and projects
- Evaluation of the adaptability to climate change of water management systems in the region

1.5 AB 32 Scoping Plan and CARB Strategies

As stated previously, AB 32 required CARB to prepare a Scoping Plan to identify and achieve reductions in GHG emissions in California, and recommended specific strategies for different business sectors to achieve the 2020 GHG emissions limit. This Scoping Plan was introduced in 2005, and adopted in 2008. Water use is identified in the AB 32 Scoping Plan as a sector requiring significant amounts of energy, and sets a goal to “continue efficiency programs and use cleaner energy sources to move and treat water.” This goal recognizes that California has a history of advancing water efficiency and conservation programs.

The Scoping Plan identifies six greenhouse gas emissions reduction (mitigation) measures for the water sector that could reduce GHGs if implemented statewide (please note that not all of these measures may be applicable to the San Diego IRWM Region):

1. Water Use Efficiency: Through increases in water use efficiency measures, reduce total statewide emissions
2. Water Recycling: Through increases in water recycling, reduce total statewide emissions
3. Water system energy efficiency: Through increases in water system energy efficiency, reduce total statewide emissions
4. Reuse of urban runoff: Through reuse of urban runoff, reduce total statewide emissions
5. Increase renewable energy production: Through the increase in renewable energy production, reduce statewide emissions
6. Public goods charge: To be determined

The first three of the measures will reduce energy requirements associated with providing reliable water supplies. The next two measures will reduce the amount of non-renewable electricity associated with conveying and treating water. The final measure (public goods charge) focuses on providing sustainable funding for implementing these actions. Other sectors identified in the Scoping Plan, such as Agriculture and Green Building, recognize that water use efficiency measures

will help to decrease GHG emissions as well, but do not calculate water use efficiency savings separately. The Scoping Plan states that to implement these GHG reduction measures, CARB and other State agencies will work with stakeholders and the public to develop regulatory measures and other programs.

1.6 California Climate Action Registry/The Climate Registry

The California Climate Action Registry (CCAR) was a program of the Climate Action Reserve which closed in December 2010. It served as a voluntary GHG registry to promote early actions to reduce GHG emissions by organizations. CCAR members voluntarily measured, verified, and publicly reported their GHG emissions. Members of the CCAR have been transitioned over to The Climate Registry (TCR), which is a nonprofit GHG emissions registry for North America that provides organizations with the tools to help them calculate, verify, report and manage their GHG emissions within a single registry. A number of agencies and organizations in the IRWM Region are voluntary members of TCR, including:

- San Diego County Water Authority
- City of San Diego
- County of San Diego
- Metropolitan Water District of Southern California

TCR's tools and database are particularly useful to those entities required to report their GHG emissions according to the EPA's Greenhouse Gas Reporting Rule (74 FR 56260) which requires reporting of GHG data and other relevant information from large sources and suppliers in the United States, and went into effect in January 2010. Though primarily affecting facilities that supply fossil fuels or industrial GHGs, manufacturers of vehicles and engines, this rule also applies to facilities that are responsible for the emission of 25,000 metric tons or more of GHG emissions per year, and therefore may apply to water and wastewater utilities, and large water purchasers. In addition to meeting USEPA requirements, by becoming a member of TCR, a utility, agency or company may better be able to respond to California's requirements for reporting and reducing GHG emissions.

1.7 Climate Action Plans and Climate Initiatives

Climate action plans are becoming more common among California's cities and counties. A climate action plan, which may also be referred to as a climate mitigation and adaptation plan, is a set of strategies intended to guide efforts for reducing GHG emissions, and typically covers a range of sectors such as energy, transportation, water, wastewater, solid waste, infrastructure, urban forestry and agriculture, and public health. Plans may also include strategies to guide efforts for reducing the impact of climate change effects on the area. Within the Region, the County and a number of cities and agencies have developed or are developing climate action plans and adaptation plans:

- County of San Diego Climate Action Plan
- San Diego County Water Authority Climate Action Plan and Climate Mitigation Plan
- City of San Diego Climate Mitigation and Adaptation Plan

- City of San Diego Long Range Water Resources Plan
- City of Chula Vista Adaptation and Mitigation Plan
- City of Encinitas Climate Action Plan
- City of Escondido Climate Action Plan
- City of San Marcos Climate Action Plan
- Port of San Diego Climate Mitigation and Adaptation Plan
- San Diego Association of Governments (SANDAG) Regional Energy Strategy and Climate Action Strategy
- San Diego Bay Sea Level Rise Adaptation Study
- San Diego Foundation Focus 2050 Study

In addition to the Climate Action Plans developed in the Region, the San Diego Foundation has developed a Climate Initiative to support community awareness about the local impacts of climate change. This initiative aims to educate the community about climate change, support climate change research, partner with local governments to address climate change, and provide technical assistance for climate action planning. As part of this initiative, every jurisdiction in the County has completed a GHG emissions inventory.

2 Climate Change in IRWM Planning

2.1 DWR Requirements

As previously discussed, the California Water Code contain language stating that IRWM Plan guidelines require climate change be considered as part of IRWM Plans. In line with this, DWR has included a Climate Change Standard in the IRWM Guidelines that requires IRWM plans to include a “cursory analysis of the effects on the region due to climate change, with the intent that a more refined analysis be required as additional guidance is made available.” To meet these guidelines, DWR has suggested that climate change be included in IRWM Plans as shown in Table 1.

Table 1: IRWM Plan Standards in Relation to Climate Change

Plan Section According to IRWM Plan Standards	Climate Change Information to Include ¹
Region Description	Language that describes likely climate change impacts on the Region as determined from a vulnerability assessment
Plan Objectives	<p>Adaptation to climate change:</p> <ul style="list-style-type: none"> • Address adapting to changes in the amount, intensity, timing, quality and variability precipitation, runoff and recharge. • Consider sea level rise effects on water supply and other water resource conditions (e.g., recreation, habitat) and identify suitable adaptation measures. Consider OPC's Sea Level Rise Policy <p>Reducing emissions (mitigation of greenhouse gasses)</p> <ul style="list-style-type: none"> • Reduce carbon consumption, especially the energy embedded in water use, and ultimately reduce GHG emissions • Consider the strategies adopted by CARB in its AB 32 Scoping Plan, including innovative applications • Consider options for carbon sequestration where such options are integrally(directly or indirectly) tied to supporting IRWM Plan objectives
Resource Management Strategies	Identify and implement adaptation strategies that address region-specific or local climate change contributions or impacts
Project Review Process	<p>Include the following factors:</p> <ul style="list-style-type: none"> • Contribution of the project to adapting to climate change • Contribution of the project in reducing GHG emissions as compared to project alternatives
Relation to Local Water Planning	Consider and incorporate water management issues and climate change adaptation and mitigation strategies from local plans into the IRWM Plan.
Relation to Local Land Use Planning	Demonstrate information sharing and collaboration with regional land use planning in order to management multiple water demands through the state (as described in CWP Update 2009), adapt water management systems to climate change, and potentially offset climate change impacts to water supply.
Plan Performance and Monitoring	Contain policies and procedures that promote adaptive management.
Coordination	<p>Consider the following:</p> <ul style="list-style-type: none"> • Stay involved in CNRA's California Adaptation Strategy process • Consider joining The California Registry (www.theclimateregistry.org)

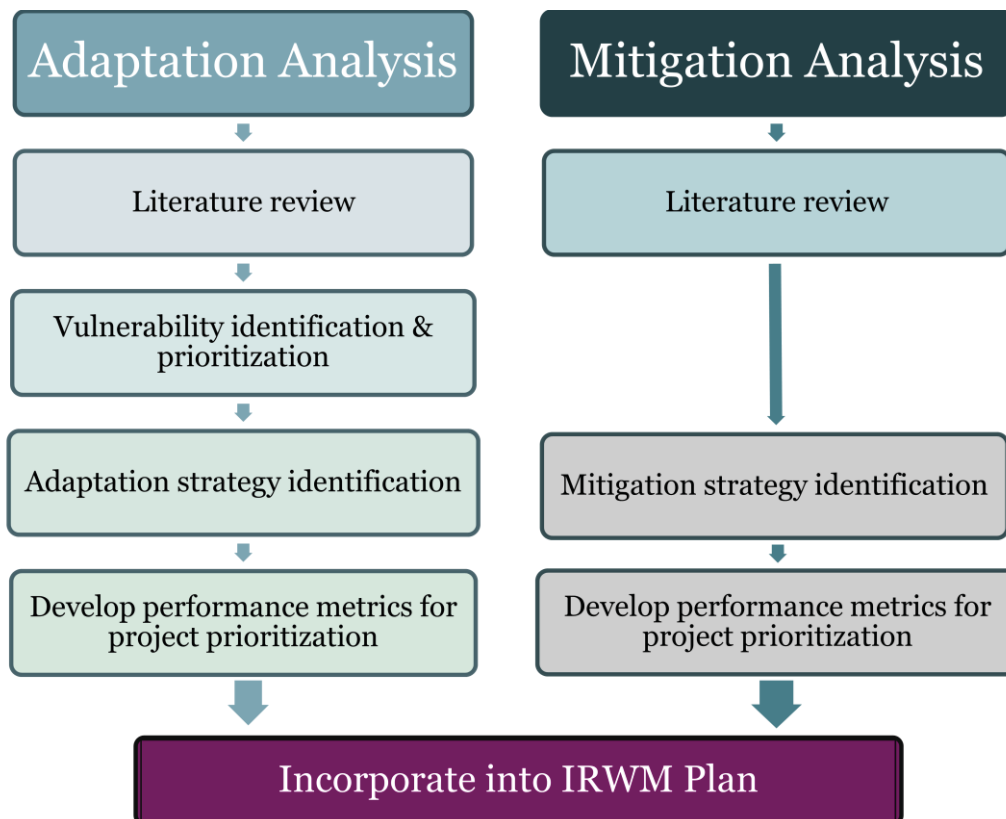
1. Based on information in DWR's 2012 Prop 84 and Prop 1E IRWM Guidelines, Appendix C, Table 7

2.2 Adaptation and Mitigation Analysis

In order to meet the IRWM Plan standards discussed in the previous section, the climate change analysis process shown in Figure 1 was followed. As previously discussed in this Study, climate change includes both adaptation (responding to climate change) and mitigation (reducing GHGs), and therefore is reflected in the analysis process below. While both the adaptation analysis and mitigation analysis include a literature review, strategy identification and performance metrics

development, the adaptation analysis includes an extra step to identify and prioritize climate change vulnerabilities. The information gathered through this climate change analysis will be incorporated into the Region's IRWM Plan update. By working through each of these steps, the Region can meet the requirements contained in DWR's IRWM Plan Guidelines.

Figure 1: Climate Change Analysis Process



2.3 San Diego IRWM Region Climate Change Study

To fulfill DWR's requirements and work through the climate change analysis discussed above, the Region established a Climate Change Workgroup (Workgroup) comprised of various water resources and planning representatives that have experience in climate change planning within the Region to work with a consultant to develop this Climate Change Planning Study (Study). In addition, local climate change efforts, in particular the San Diego Foundation Regional Focus 2050 Study which defines Region-specific climate change impacts, were used in the climate change assessment.

3 Effects of Climate Change on Region

3.1 Impacts and Effects on Region

Estimating the impacts of climate change at a regional level is challenging due to the coarse spatial scale of models that project climate change impacts of temperature and rainfall, and due to the long time scale evaluated in many models (to the year 2100). Recently, state and local entities have been working to downscale climate models to allow for climate change planning at a level that can be useful for planning efforts. The timescale used for these models has also been downscaled to provide outputs for the year 2050, and though this is still a longer timescale than is used in IRWM planning, is still useful for assessing climate change.

To incorporate climate change into water resources management, downscaled temperature and precipitation projections are input into other models, such as hydrologic models, to project impacts to water supply, water demand, snow pack, sea level rise, and wildfires. The results of these models have been summarized in a variety of studies and planning documents at the state, regional, and local levels. As part of this Study, a number of these documents were reviewed to determine which best represented the impacts for the Region. These documents include:

- *Regional Focus 2050 Study* (San Diego Foundation, 2008a & 2008b)
- *2010 Urban Water Management Plan* (San Diego County Water Authority, 2011)
- *Using Future Climate Projections to Support Water Resources Decision Making in California*, (California Climate Change Center, 2009)
- *Reconciling Projections of Colorado River Streamflow, Southwest Hydrology* (Hoerling et al., 2009)

Climate change impacts and effects are based on very different climate change assumptions and analysis approaches. Table 2 summarizes the impacts and effects of climate change on the San Diego Region by 2050 (unless otherwise indicated), which are typically based on an average of various climate change analyses. Generally, climate change is expected to increase temperature in the region. Rainfall projections vary with some projections showing that the Region will receive as much as 35% less rainfall and some showing up to 17% more rainfall (San Diego Foundation, 2008a). It's generally accepted that storms will be less frequent, but more intense (San Diego Foundation, 2008a). With higher temperatures and changes in rainfall volume and frequency, additional impacts will be felt in the Region.

Imported water supply from the State Water Project is projected to decrease by up to 25% (California Climate Change Center, 2009), while Colorado River Aqueduct supply may decrease by up to 20% (Hoerling et al, 2009). An overall shortfall of 164,000 acre-feet per year (AFY) in imported water is expected by 2050 (San Diego Foundation, 2008b).

Preliminary analysis of regional water demand trends in the San Diego County Water Authority service area indicate that climate change impacts may result in a slight demand increase, between 0.6 and 1.8%, by the year 2035. (SDCWA, 2011).

In currently accepted models, sea level rise is projected to be at least 12 to 18 inches by 2050, which would both inundate the coast due to the average rise, and impact coastal flood control during storms (San Diego Foundation, 2008a).

The changes to climate are also expected to increase the frequency of wildfires. Studies suggest that there will be a 40% increase in Coastal Sage Scrub acreage burned (San Diego Foundation, 2008a), and that 54% more acreage in the Western U.S. will burn compared to present (San Diego Foundation, 2008a). Increases in wildfires have the potential to increase sedimentation and turbidity of surface waters, and increase flash flooding.

Knowing what climate change impacts and effects are projected to have on the Region, it's possible to determine what water resources in the Region are most vulnerable to climate change. The next sections identify and prioritize the vulnerabilities to determine how to best apply management practices. These effects were presented to and vetted by the Workgroup at a meeting held on June 12, 2012.

Table 2: Impacts and Effects of Climate Change on Region by 2050

Impact	Effect
Temperature	<ul style="list-style-type: none"> • 1.5°F to 4.5°F average temperature increase
Rainfall	<ul style="list-style-type: none"> • Variable projections predict between 35% drier and 17% wetter • Increase in variability between years
Supply	<ul style="list-style-type: none"> • Up to 25% decrease in SWP supply • Up to 20% decrease in Colorado River supply • 164,000 afy average shortfall in imported supply
Demand	<ul style="list-style-type: none"> • Potential 0.6% to 1.8% increase in demand by 2035
Sea level rise	<ul style="list-style-type: none"> • 12 to 18 inch rise in mean sea level rise
Wildfires	<ul style="list-style-type: none"> • 40% increase in California Coastal Shrub acreage burned in Southwestern U.S. • 54% increase in overall acreage burned in Western U.S.

3.2 Identification of Vulnerabilities

Understanding the potential impacts and effects that climate change is projected to have on the Region allows an informed vulnerability assessment to be conducted for the Region's water resources. A climate change vulnerability assessment helps a Region to assess its water resource sensitivity to climate change, prioritize climate change vulnerabilities, and ultimately guides decisions as to what strategies and projects would most effectively adapt to and mitigate against climate change. DWR has identified a series of questions to help regions identify key indicators of potential vulnerability, including (DWR, 2011):

- Currently observable climate change impacts (climate sensitivity)
- Presence of particularly climate sensitive features, such as specific habitats and flood control infrastructure (internal exposure)
- Resiliency of a region's resources (adaptive capacity)

The Workgroup developed an analysis of the Region's vulnerabilities to climate change at the June 12, 2012 climate change workshop by asking a series of questions suggested by DWR in its 2011 *Climate Change Handbook for Regional Water Planning*. Table 3 summarizes the analysis, which includes:

- Vulnerability Question: Taken from Box 4-1 of DWR's *Climate Change Handbook*

- Answer: Provided at June 12, 2012 workshop
- Justification: Why Y (yes) or N (no) was selected
- Vulnerability Issue: What is the climate change vulnerability issue that is identified by asking the question?

Following this analysis, the vulnerability issues were prioritized by the Workgroup. This activity and results are described in Chapter 4.

Table 3: Climate Change Vulnerability Indicator Questions

Vulnerability Question	Answer	Justification	Vulnerability Issue
Water Demand			
Are there major industries that require cooling/process water in your planning region?	Y	Electronics and aerospace manufacturing, energy generation, research development, pharmaceutical. Biotech and energy growing. Room for efficiency improvements	Increase in industrial demand
Are crops grown in your region climate-sensitive? Would shifts in daily heat patterns, such as how long heat lingers before night-time cooling, be prohibitive for some crops?	Y	Primary crops include avocados, nurseries and citrus which can be climate sensitive, but agricultural land use is expected to decrease. Rise in smaller agricultural/urban farms/residential gardens, and increased crop diversity. Decrease in larger agricultural users.	Increase in agricultural crop water demand per acre; small food production use of permaculture could decrease per acre use
Do groundwater supplies in your region lack resiliency after drought events?	Y	The small groundwater basins in the Region tend to decrease resiliency. Increasing impermeability reduces recharge. Sweetwater, Oceanside, Escondido/Vista. Salt water intrusion as water tables drop.	Lack of groundwater storage to buffer drought
Are water use curtailment measures effective in your region?	Y	Shortage management activities currently in place were effective in meeting demands during the last major drought which began in 2007. Management measures not previously considered, such as soil conditions, may provide additional opportunities.	Perceived limited ability to conserve further
Does water use vary by more than 50% seasonally in parts of your region?	Y	Water agencies have peaking factors ranging from 2:1 to 6:1. Some of the higher peaking agencies dependent on imported water will have reduced peaking as agricultural use declines and more development occurs.	Limited ability to meet summer demand
Are some in-stream flow requirements in your region either currently insufficient to support aquatic life, or occasionally unmet?	N	Most streams are intermittent; however, some agencies that move water between reservoirs via streams have in-stream requirements to protect species during certain times of the year which impacts when water can be moved.	Habitat demand would be impacted
Water Supply			
Does a portion of the water supply in your region come from snowmelt?	Y	Imported supplies (SWP, Colorado River) come from snowmelt.	Decrease in imported supply
Does part of your region rely on water diverted from the Delta, imported from the Colorado River, or imported from other climate-sensitive systems outside your region?	Y	Approximately 80% of the Region's supplies are imported.	Decrease in imported supply

Vulnerability Question	Answer	Justification	Vulnerability Issue
Would your region have difficulty in storing carryover supply surpluses from year to year?	N	No, the County has sufficient storage capacity, and is currently completing an emergency storage carryover project. It should be noted that there is little transfer market available in California, with a focus of storage in northern California.	Decrease in reliability
Does part of your region rely on coastal aquifers? Has salt intrusion been a problem in the past?	Y	Some brackish groundwater exists near the coast which limits the use of coastal aquifers.	Decrease in groundwater supply
Has your region faced a drought in the past during which it failed to meet local water demands?	Y	Drought management plans had to be put into effect. It should be noted that the Region has never failed to meet its customers' demands once drought measures were put into place. Development of additional supplies may reduce the Region's vulnerability to this issue.	Sensitivity due to higher drought potential
Does your region have invasive species management issues at your facilities, along conveyance structures, or in habitat areas?	Y	Quagga, Arundo, Tamarisk	Invasives can reduce supply available
Water Quality			
Are increased wildfires a threat in your region? If so, does your region include reservoirs with fire-susceptible vegetation nearby which could pose a water quality concern from increased erosion?	Y	Wildfires are a common occurrence in the area, and often cause increased erosion in the Region's watersheds.	Increased erosion and sedimentation
Does part of your region rely on surface water bodies with current or recurrent water quality issues related to eutrophication, such as low dissolved oxygen or algal blooms? Are there other water quality constituents potentially exacerbated by climate change?	Y	Several water bodies are 303(d) listed for water quality issues related to eutrophication including the Lake Hodges, Famosa Slough, Guajome Lake, Loma Alta Slough, Mission Bay at the mouths of Rose Creek and Tecolote Creek, lower San Diego River, Sal Ejiyo Lagoon, Santa Margarita Lagoon, Tijuana River, and the Tijuana River Estuary.	Increased eutrophication
Are seasonal low flows decreasing for some water bodies in your region? If so, are the reduced low flows limiting the water bodies' assimilative capacity?	Y	At times during the year, the only flow in some streams is irrigation overflow, which in turn increase the concentration of constituents.	Increased constituent concentration
Are there beneficial uses designated for some water bodies in your region that cannot always be met due to water quality issues?	Y	At times recreation use in some reservoirs is impacted, and beach closures occur. Wildlife habitat and freshwater habitat issues as well.	Decrease in recreational opportunity

Vulnerability Question	Answer	Justification	Vulnerability Issue
Does part of your region currently observe water quality shifts during rain events that impact treatment facility operation?	Y	Total dissolved solids (TDS), turbidity and nutrient levels in reservoirs may increase during storm events, impacting water treatment, particularly after fires. Oils and feces show up in reservoirs as well.	Increase in treatment needs and cost
Sea Level Rise			
Has coastal erosion already been observed in your region?	Y	Coastal erosion occurs at unstable bluffs along the coast, for example: Sunset cliff, bluffs along City of San Diego, Encinitas, military infrastructure at Coronado Island and Camp Pendleton..	Decrease in land due to erosion
Do tidal gauges along the coastal parts of your region show an increase over the past several decades?	Y	San Diego Bay Adaptation shows increasing levels	Damage to coastal recreation/tourism due to inundation
Is there land subsidence in the coastal areas of your region?	N	None noted	
Are there coastal structures, such as levees or breakwaters, in your region?	Y	Examples include Mission Bay, San Diego Harbor	
Is there significant coastal infrastructure, such as residences, recreation, water and wastewater treatment, tourism, and transportation) at less than six feet above mean sea level in your region?	Y	Beach community - wide-spread	
Are there climate-sensitive low-lying coastal habitats in your region?	Y	Habitat type - salt marsh	Damage to ecosystems/habitats
Are there areas in your region that currently flood during extreme high tides or storm surges?	Y	Mission Valley flooded from San Diego river during high tidal events	Storm drains and sewer systems will be inundated
Flooding			
Does critical infrastructure in your region lie within the 200-year floodplain?	Y	There is low-lying water and wastewater infrastructure. Pump stations.	Increases in inland flooding
Does aging critical flood protection infrastructure exist in your region?	Y	San Diego River Flood Improvement project. San Diego River Improvement Project (SDRIP) at Mission Valley.	

Vulnerability Question	Answer	Justification	Vulnerability Issue
Have flood control facilities (such as impoundment structures) been insufficient in the past?	Y	Flooding (and flash flooding in particular) has been a danger in certain areas of the Region due to overflowing drainage channels, low lying areas with poor drainage, and debris build-up in basins. Some areas identified by the County include localized areas in Mission Valley, Moreno Valley, Ocotillo Wells, Lemon Crest, below San Vicente Reservoir, Ramona, etc.	
Are wildfires a concern in parts of your region?	Y	Wildfires are a common occurrence in the Region.	Increases in flash flooding
Does part of your region lie within the Sacramento-San Joaquin Drainage District?	N	Not applicable	Not applicable
Ecosystem and Habitat			
Does your region include inland or coastal aquatic habitats vulnerable to erosion and sedimentation issues?	Y	Erosion and sedimentation issues in Penasquitos Canyon, San Onofre, Crest Canyon, San Dieguito lagoon, Del Mar area, Encinitas area,	Increased impacts to coastal species
Does your region include estuarine habitats which rely on seasonal freshwater flow patterns?	Y	A number of brackish lagoons exist along the coast including Batiquitos Lagoon, Buena Vista Lagoon, Agua Hedionda Lagoon, and San Elijo Lagoon.	
Do estuaries, coastal dunes, wetlands, marshes, or exposed beaches exist in your region? If so, are coastal storms possible/frequent in your region?	Y	Estuaries, coastal dunes, wetlands, marshes and exposed beaches exist along the entire coast of the region. Historically, coastal storms have caused erosion.	
Do climate-sensitive fauna or flora populations live in your region?	Y	Numerous species dependent upon the Mediterranean climate live in the Region	Decreases in ecosystem services
Do endangered or threatened species exist in your region? Are changes in species distribution already being observed in parts of your region?	Y	A number of endangered and threatened species exist in the Region.	Decrease in available, necessary habitat
Does the region rely on aquatic or water-dependent habitats for recreation or other economic activities?	Y	Beach tourism, reservoir recreation, river trails	
Are there areas of fragmented estuarine, aquatic, or wetland wildlife habitat within your region? Are there movement corridors for species to naturally migrate? Are there infrastructure projects planned that might preclude species movement?	Y	Multiple Species Habitat Conservation Plans (MSHCPs) working on ensuring corridors but some need to be created	

Vulnerability Question	Answer	Justification	Vulnerability Issue
Does your region include one or more of the habitats described in the Endangered Species Coalition's Top 10 habitats vulnerable to climate change?	N	No, the Region is not within any of the ten listed habitats.	
Are there rivers in your region with quantified environmental flow requirements or known water quality/quantity stressors to aquatic life?	Y	Some rivers and streams have quantified flow requirements but are primarily related to water rights. There is a bacteria Total Maximum Daily Load (TMDL) covers almost every water body in region. Nutrient TMDLs on lots of water bodies	Decrease in environmental flows
Hydropower			
Is hydropower a source of electricity in your region?	Y	Approximately 10% of electricity provided by SDG&E is hydropower. The Water Authority also produces hydroelectric power which is sold to San Diego Gas & Electric (SDG&E).	Decrease in hydropower potential
Are energy needs in your region expected to increase in the future? If so, are there future plans for hydropower generation facilities or conditions for hydropower generation in your region?	Y	Energy demand is expected to increase in the future with population increase and development. Additional hydropower was recently created at Lake Hodges/Olivenhain Reservoir, and an additional project is possible at the San Vicente Dam.	

4 Vulnerability Analysis

Once the Workgroup identified the Region’s areas of concern in terms of climate change issues, it was able to begin examining the adaptability of its water resources to climate change by prioritizing the vulnerability issues. In prioritizing the vulnerability issues, the Workgroup identified those water resources that are of highest concern to the Region in terms of the significance of the impact of climate change and therefore the level of adaptation that will be needed.

4.1 Vulnerability Prioritization Process

The vulnerabilities identified were then prioritized during an exercise conducted with the Working group. Each member selected five vulnerability issues they determined should have the highest priority in being addressed. In total, the nine members of the Workgroup resulted in 45 votes. Votes were spread across nearly all of the categories, indicating the Workgroup perceived there to be a wide range of climate change vulnerabilities. The vulnerability issues were then grouped into five priority levels ranging from very high to very low according to the number of votes: very high (nine votes), high (three to four votes), medium (two to three votes), low (one to two votes), very low (no votes).

At a subsequent meeting held on July 26, 2012, the Workgroup reviewed the results and made suggestions for refinements that could be made to better align the prioritization with the vulnerabilities identified in planning documents. These suggestions were incorporated into the prioritized vulnerability issues which are shown in the next section.

4.2 Vulnerability Prioritization Results

The Region’s list of prioritized vulnerabilities developed by the Workgroup is shown in Table 4, and discussed further below.

Table 4: Prioritized Climate Change Vulnerability Issues

Priority Level	Category and Vulnerability Issue
Very High	<ul style="list-style-type: none"> Water Supply: Decrease in imported supply
High	<ul style="list-style-type: none"> Water Supply: Sensitivity due to higher drought potential Water Quality: Increased constituent concentrations Flooding: Increases in flash flooding and inundation (extreme weather) Sea Level Rise: Inundation of storm drains and sewer systems Ecosystem/Habitat: Decrease in available necessary habitat Ecosystem/Habitat: Decrease in ecosystem services
Medium	<ul style="list-style-type: none"> Water Demand: Crop demand would increase Water Demand: Industrial demand would increase Water Supply: Decrease in groundwater supply Water Quality: Increase in treatment cost Sea Level Rise: Damage to coastal recreation / tourism due to inundation
Low	<ul style="list-style-type: none"> Water Demand: Limited ability to conserve further Water Supply: Lack of groundwater storage to buffer drought Water Quality: Increased eutrophication Flooding: Increases in inland flooding Ecosystem/Habitat: Increased impacts to coastal species

Priority Level	Category and Vulnerability Issue
Very Low	<ul style="list-style-type: none"> • Water Demand: Limited ability to meet summer demand • Water Supply: Invasives can reduce supply available • Water Quality: Decrease in recreational opportunity • Sea Level Rise: Decrease in land • Sea Level Rise: Damage to ecosystem/habitat • Ecosystem/habitat: Decrease in environmental flows • Hydropower: Decrease in hydropower potential

Very High Prioritization

Water supply: Decrease in imported supply

The water supply vulnerability issue of “decrease in imported supply” was identified by the Workgroup as the highest priority issue. The Region is highly dependent on imported water with nearly 80% of its supplies currently coming from the State Water Project and the Colorado River aqueduct. Given the Region’s limited local water supplies and the projected 20% to 25% decrease in imported water supply, a decrease in imported supply with climate change could have a significant impact on the Region and is an issue that needs to be addressed.

High Prioritization

Water Supply: Sensitivity due to higher drought potential

Climate change is expected to increase drought potential in the Region. In past years, water suppliers in the Region have successfully implemented drought management measures in order to lower demand. However, there are limits on the effectiveness of drought management measures. For example, tourists visiting the area are not likely to take part in drought management measures. Taking these issues into account, the Region is expected to be more susceptible to drought conditions. As drought is expected to increase in frequency and severity, more direct/long-term measures may be warranted as well as evaluation of revenue impacts to local water districts.

Water Quality: Increased constituent concentrations

The water quality vulnerability issue of increased constituent concentrations with climate change was ranked highly as water bodies in the area already require treatment to meet water quality standards, such as pathogens and nutrients. Climate change is expected to decrease local water resources in the future, which will increase constituent concentrations leading to difficulty in meeting water quality standards and increases to treatment cost.

Flooding: Increases in flash flooding and inundation (extreme weather)

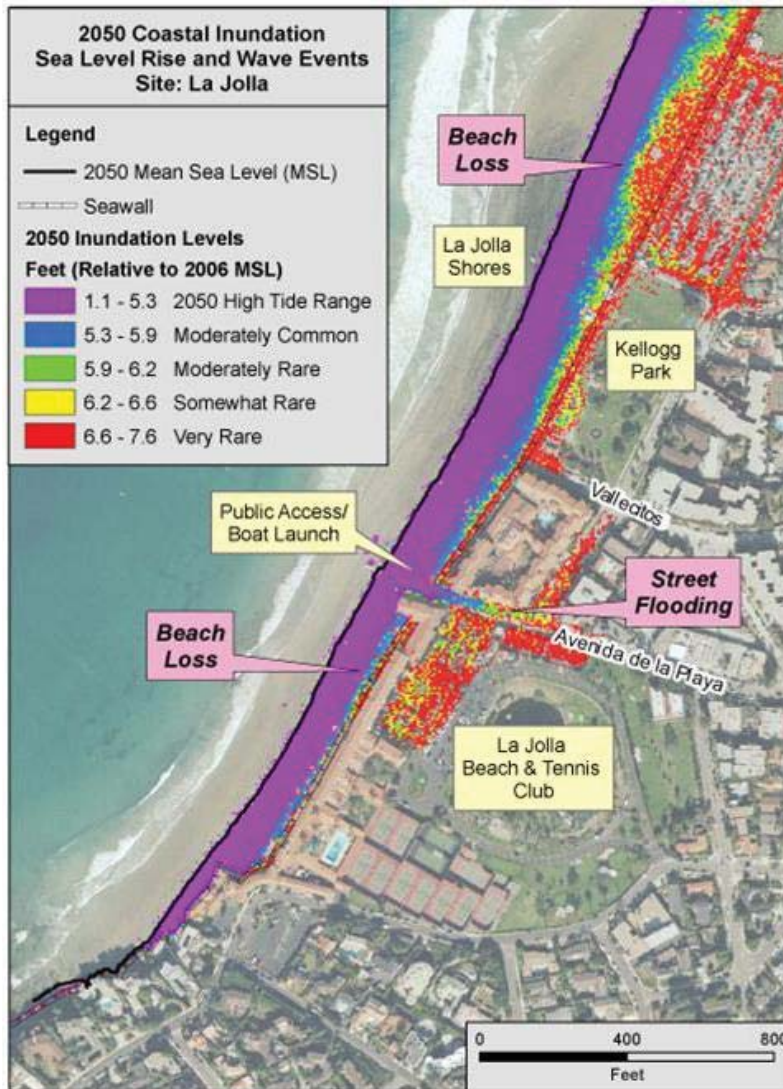
Flash flooding has been an issue for the Region in the past. Foothill areas are especially in danger from flash floods from large seasonal storms, which become a greater concern as the Region is prone to wildfires. Given that more frequent and intense storms are predicted as a consequence of climate change, in addition to increased wildfire risk, increases in flash flooding and inundation are of high concern.

Sea Level Rise: Inundation of storm drains and sewer systems

Regional studies have found that sea level rise is already occurring, and is expected to continue to rise an additional 12 and 18 inches by 2050. This new sea level will inundate a number of low-lying areas along the Region’s coast such as Oceanside, La Jolla, Del Mar, Mission Beach, Coronado Island

and Camp Pendleton (Coastal Data Information Program, 2008), and impact their storm drains, wastewater systems, and other facilities and infrastructure. Coastal stormwater infrastructure and wastewater infrastructure that discharge to the ocean will be inundated with increased sea level rise, in particular during coastal storms, causing increased coastal flooding and sewer system overflows. An example of the extent of sea level rise on La Jolla is shown in Figure 2. Concern over aging systems and systems not designed for the increased capacity that will be needed with sea level rise led the group to give this issue a high-priority ranking

Figure 2: Projected 2050 Coastal Inundation with Sea Level Rise in La Jolla



(CDIP, 2008)

Ecosystem/Habitat: Decrease in available necessary habitat

The Region has numerous unique habitat areas extending from the mountains to the oceans which sensitive and endangered species are dependent upon. Anticipated higher temperatures, longer more frequent droughts, and more extreme precipitation events are projected to cause shifts and

loss of habitat necessary for these species. Of particular concern to IRWM planning is the shift and loss of riparian and wetland habitat. Riparian habitat will be altered due to decreased flows, increased water temperatures and increased constituent concentrations. These reductions in habitat and associated loss of sensitive and endangered species will, in turn, create biodiversity shifts and increase invasive species.

Ecosystem/Habitat: Decrease in ecosystem services

Ecosystem services provide important functions, such as material cycling and treatment of stormwater runoff that, if decreased, may result in the need for additional water treatment. As discussed above, climate change is expected to decrease available necessary habitat. This reduction in habitat and associated biodiversity shift and increase in invasive species is expected to decrease ecosystem services in the Region, and could result in additional cost.

Medium Prioritization

Water Demand: Increase in agricultural crop water demand per acre

Crop water demands are expected to increase with the increased temperatures caused by climate change. Though the number of acres of agricultural land is expected to decrease slightly in the future, the net demand for irrigation supply on the remaining acres may exceed current demand under climate change conditions. Through current jurisdictional plans, notably the County of San Diego General Plan, it is apparent that agriculture is an important industry to the Region, particularly smaller agricultural productions and urban farms that provide an economic base and community character to the Region. Given that agricultural land is decreasing, the Workgroup has given this climate change vulnerability issue a medium prioritization.

Water Demand: Increase in industrial demand

Industrial demand is expected to increase with temperature increases due to the need for cooling and process water. This vulnerability issue is particularly of concern for industries such as electronics and aerospace manufacturing, energy generation, research development and the pharmaceutical industry. Industrial demand increases are of concern in particular as increased demand in the Region could impact companies' decision to locate their plants within the Region, which would impact economic development.

Water Supply: Decrease in groundwater supply

Groundwater supply is projected to decline by seven inches per year with climate change. In addition, sea water intrusion caused by rising sea levels also has the potential to impact groundwater supply quality, which will reduce the amount of groundwater available for pumping. Despite these impacts, this vulnerability issue was prioritized as medium since the Region only obtains a small portion of its supplies through groundwater due to the limited size of the groundwater basins. This issue may be of a higher priority in localized areas such as the community of Lakeside, the Marine Corps Base at Camp Pendleton, Pauma Valley, the San Luis Rey River area, and National City where groundwater is a greater portion of supply.

Water Quality: Increase in treatment cost

Total dissolved solids (TDS) levels in reservoirs may increase due to increases in precipitation intensity, particularly after fires, which would in turn increase the cost of water treatment. The Region has a number of reservoirs which are downstream of forested watersheds, and are

susceptible to increased turbidity due to runoff from the surrounding area. However, this is not currently a large issues and therefore, the Workgroup rated this vulnerability issue as medium.

Sea Level Rise: Damage to coastal recreation / tourism due to inundation

As discussed previously, sea level rise is already documented as occurring, and is expected to continue to rise to between 12 and 18 inches by 2050. This rise in sea level is expected to cause damage to coastal recreation and tourism areas (such as beaches), though planning efforts such as the *Sea Level Rise Adaptation Strategy for San Diego Bay*, are ongoing. As the Region's economy relies partially on recreation and tourism, this vulnerability issue has been given a medium prioritization.

Low Prioritization

Water Demand: Limited ability to conserve further

The Region has already succeeded in implementing a large amount of water use efficiency measures. These measures have proven to be successful in mitigating against droughts such as in the severe drought that occurred in 2007. With this in mind, the Region may have difficulty in conserving further to meet greater drought frequency and intensity. However, additional savings measures are available and are being incorporated into Urban Water Management Plans and local climate action plans, which allow the Region to classify this issue as low.

Water Supply: Lack of groundwater storage to buffer drought

As mentioned under the water supply issue of decrease in groundwater supply, the Region's groundwater basins are limited in size, meaning there is very limited storage availability in the groundwater basins for use in buffering drought. Despite this, the Region's low reliability on groundwater makes this issue relatively less of a priority.

Water Quality: Increased eutrophication

Several water bodies in the Region are 303(d) listed for water quality issues related to eutrophication, including a number of lagoons, Tecolote Creek, lower San Diego River, and the Tijuana River Estuary. Consequently, it's probable that temperature increases caused by climate change could increase eutrophication of the Region's water bodies. This climate change vulnerability was ranked low, however, relative to other water quality vulnerability issues.

Flooding: Increases in inland flooding

Inland flooding was listed as a low priority for the Region, though there has been localized flooding in low-lying areas caused by insufficient and/or aging flood infrastructure. More extreme storms due to climate change could cause an increase in inland flooding, but as this is not a Region-wide issue, it has been prioritized as low as the Workgroup felt that this issue could best be addressed through local planning efforts.

Ecosystem/Habitat: Increased impacts to coastal species

Coastal dunes, wetlands, marshes and beaches provide unique habitats for the Region's species. Changes to temperature and precipitation have the potential to impact sensitive species. In addition, brackish lagoons provide estuarine habitat that depends on seasonal freshwater flow patterns. Habitat shifts and loss caused by climate change induced sea level rise, coastal erosion, and changes to freshwater flow patterns could also impact coastal species. Because coastal species

are already protected and because this is a localized issue, the Workgroup decided to classify it as low priority.

Very Low Prioritization

Water Demand: Limited ability to meet summer demand

Increased seasonal temperatures associated with climate change may create a challenge for the Region in meeting summer demands. However, as this is an issue mainly caused by agricultural and urban irrigation, it is ranked low compared to other vulnerability issues.

Water Supply: Invasives can reduce supply available

Invasive species in the Region such as Arundo, Tamarisk and Quagga mussels have the potential to damage water conveyance facilities. Climate change is expected to increase invasive species in the region, which has the potential to impact water supplies in the future. However, this is not currently an issues affecting the Region's water supply infrastructure, and therefore is ranked very low.

Water Quality: Decrease in recreational opportunity

As previously discussed, climate change is expected to increase constituent concentrations in the Region's reservoirs and beaches, a number of which are frequently used for recreation. The Regional already experiences beach closures due to poor stormwater quality which deposits contaminants in near shore areas. A decrease in water quality could impact this beneficial use of these water resources. However, because this is a localized issue, it is ranked very low.

Sea Level Rise: Decrease in land

Coastal erosion is already occurring in the Region along bluffs and cliffs. The continued rise of sea level with climate change is expected to continue to erode land along the Region's coast, and could eventually begin to impact water and wastewater facilities near to the coast, but is a localized issue.

Sea Level Rise: Damage to ecosystem/habitat

As discussed under the vulnerability issue of *increased impacts to coastal species*, sea level rise can be expected to damage coastal ecosystems and habitats. This may occur both through loss of land and through alterations to freshwater flow patterns. Again though, this is a localized issue.

Ecosystem/habitat: Decrease in environmental flows

Aquatic and wetland species often depend upon a minimum flow to survive, and could be impacted with a decrease in minimum flow caused by climate change. In addition, a reduction in flows may increase constituent concentrations in the Region's waters that could stress aquatic life. There are a number of known water quality issues that have the potential to impact species should they worsen in the future, however, there are currently no minimum environmental flows in the Region's rivers and streams,

Hydropower: Decrease in hydropower potential

The Region currently generates 40 megawatts of peak hydropower at the Olivenhain Reservoir and additional hydropower at the Rancho Peñasquitos Pressure Control Hydroelectric Facility, and is examining potential for construction of hydropower facilities elsewhere. Alterations to the Region's hydrology could decrease hydropower generation potential, however, hydropower generation within the Region is not currently a major electricity source.

Vulnerabilities Summary

As can be seen in the above discussion, the Region is faced with a wide range of climate change vulnerability issues. Should the Region not implement strategies to adapt to these, it would face a number of risks, such as:

- Insufficient water supply if current dependence on imported supply is maintained
- Inability to meet demand during droughts given increased overall seasonal demands without increases in long-term operational storage
- Poorer water quality that further impacts beneficial uses and increases treatment needs
- Damage from increased flash flooding and inland flooding
- Coastal flooding and inundation of storm drains and sewer systems due to sea level rise
- Damage to coastal ecosystems and habitats, and associated impacts to sensitive species due to reduced terrestrial flows and sea level rise

5 Climate Change Management Strategies

The next step in conducting the Region's climate change analysis is to identify appropriate strategies for adapting to the climate change vulnerability issues identified and prioritized in Chapter 4. The strategies selected will help the region to respond to or prevent future impacts of climate change on water resources. These strategies also have the potential to mitigate against further climate change by reducing the energy used to treat or convey water supplies and reducing GHG emissions, and some have the potential to provide carbon sequestration. This chapter details how the Workgroup identified, evaluated and prioritized adaptation and mitigation strategies relevant to the Region.

5.1 Identification of Strategies

Strategies were identified through the review of relevant climate change related documents. These documents include:

- California Water Plan (DWR, 2009)
- Managing an Uncertain Future (DWR, 2008)
- Climate Change Scoping Plan (CARB, 2006)
- Climate Action Team Biennial Report (CalEPA, 2010)
- Resolution on Sea Level Rise (OPC, 2010)
- California Climate Extremes Workshop Report (Scripps, 2011)

The California Water Plan contains Resource Management Strategies (RMS) that provide the primary list of strategies used for this Study. The remaining documents in the above list were reviewed for additional and/or more detailed versions of the strategies. The Workgroup reviewed the strategies from the above documents, and discussed them relative to each strategy's potential for addressing the vulnerability issues prioritized above and mitigating GHG emissions.

5.2 Strategy Prioritization

A series of criteria were used by the Workgroup to refine and prioritize the list of strategies. The Workgroup first determined which strategies may be infeasible or not currently relevant to the Region at this time, or were determined not to be desired by the Region, and were not considered further in the strategy identification process.

Following the acceptance screening process, the strategies were analyzed further by evaluating each strategy according to the following questions:

- Is the strategy a “no regret” strategy?
- Does the strategy help to adapt to the vulnerability issues identified and evaluated in Chapters 3 and 4 of this Study?
- Does the strategy help the Region to mitigate GHGs?

By definition, “no regret” strategies are those strategies that would provide benefits today while also reducing vulnerability to climate change impacts. “No regret” strategies are desirable for immediate implementation as they will provide some benefit even under the uncertainty of climate change projections. The strategies were cross referenced with the vulnerability issues discussed in Chapters 2 and 3 to determine the number and type of climate change vulnerabilities that can be addressed. In addition, a strategy received a higher priority if it addresses vulnerability issues vulnerable determined to be high priority. Finally, the strategies were evaluated to determine whether they would mitigate GHG emissions through energy efficiency, emissions reduction, and/or carbon sequestration. Appendix A shows the results of this evaluation.

Using this evaluation, an initial prioritization was completed based on the criteria shown in Table 5.

Table 5: Initial Strategy Prioritization Criteria

Tier	Criteria
Tier 1	<ul style="list-style-type: none"> • Considered “no regret” • Mitigates GHGs/is GHG neutral • Addresses the imported water (very high) vulnerability
Tier 2	<ul style="list-style-type: none"> • Included in other local climate change documents • Mitigates GHGs/is GHG neutral • Addresses at least 3 vulnerability areas
Tier 3	<ul style="list-style-type: none"> • Addresses at least 1 vulnerability or mitigates GHGs

This initial prioritization was then presented to the Workgroup at the August 23, 2012 meeting where the listing of strategies and prioritization were further refined to best represent the needs of the Region. The final list of prioritized climate change management strategies and definitions is shown in Table 6, Table 7 and

Table 8 as Tier 1, 2, and 3 strategies. Strategies that were not prioritized as they were determined to be infeasible or irrelevant for the Region, or would have opposition, are shown Table 9. By

prioritizing these strategies, the Region can better define the types of projects and targets that will help respond to climate change.

Table 6: Tier 1 Climate Change Management Strategies

Strategy	Description
Reduce Water Demand	
Urban water use efficiency	Technological and behavioral improvements that decrease indoor and outdoor residential, commercial, industrial and institutional water use.
Crop idling for water transfers	Remove lands from irrigation (with the aim of returning the lands to irrigation at a later time) in order to make water available for transfer.
Education	Implement outreach program to educate urban and agricultural water users in water demand reduction practices.
Gray water use	Implement gray water use systems to reduce water supply demand.
Rainfed agriculture	Transfer crop consumptive use to be supplied directly by rainfall.
Improve Operational Efficiency/Transfers	
Conveyance - Regional/local	Improvements to regional and local conveyance facilities that improve conveyance capacity, including locating and widening narrow points that constrict the movement of water to increase the water transmission capacity of the entire system, and improve operational flexibility.
System Reoperation	Change existing operation and management procedures for existing reservoirs and conveyance facilities to increase water related benefits from these facilities. May improve the efficiency of existing water uses or may increase the emphasis of one use over another.
Increase Water Supply	
Conjunctive Management & Groundwater Storage	Coordinate and plan use and management of both surface and groundwater resources to maximize the available and reliability of supplies.
Recycled Municipal Water	Increase supply of recycled water through additional wastewater treatment, and/or expand conveyance of recycled water to end users.
Improve Water Quality	
Drinking Water Treatment and Distribution	Develop and maintain adequate water treatment and distribution facilities, and protect the quality and safety of the raw water supply.
Groundwater/Aquifer Remediation	Remove contaminants that affect the beneficial use of groundwater. Can include passive or active methods.
Pollution Prevention	Prevent pollution of local surface waters and groundwater using tools that prevent point and non-point sources of pollution. Examples include water management actions and projects such as the increase of local flows, recharge area protection, etc.
Salt and Salinity Management	Manage salt and salinity in surface and/or groundwater. Examples of methods include dilution and displacement, desalination, and salt collection and storage. The Region is currently working to meet State Salinity/Nutrient Management Planning Guidelines, and will help to implement this strategy.
Urban Runoff Management	Prevent pollution of local surface waters by implementing best management practices (BMPs) designed to reduce the pollutant loading and reduce the volumes and velocities of urban runoff discharged to surface waters.
Improve Flood Management	
Flood Risk Management	Enhance flood protection through projects and programs that assist in the management of flood flows and to prepare for, respond to, and recover from a flood.
Practice Resource Stewardship	

Strategy	Description
Agricultural Lands Stewardship	Conserve natural resources and protect the environment by conserving and improving land for food, fiber and biofuels production, watershed functions, soil, air, energy, plant and other conservation purposes. Can also protect open space and the traditional characteristics of rural communities.
Economic Incentives (Loans, Grants, Water Pricing)	Provide incentives such as financial assistance, water pricing, and water market policies intended to influence water management in order to influence amount of use, time of use, wastewater volume, and source of supply.
Ecosystem Restoration	Improve the condition of modified natural landscapes and biological communities to provide for their sustainability and for their use and enjoyment by current and future generations.
Land Use Planning and Management	Integrate land use and water management for the planning of housing and economic development needs of a growing population while providing for the efficient use of water, water quality, energy and other resources.
Recharge area protection	Protect recharge areas to ensure that areas suitable for recharge continue to be capable of adequate recharge rather than covered by urban infrastructure, and prevent pollutants from entering groundwater.
Water-dependent recreation protection	Incorporate planning for water-dependent recreation activities in water project, and implement project that protect/create water-dependent recreation opportunities.
Watershed/Soils/Forest management	Create and implement plans, programs, projects and activities to restore, sustain, and enhance watershed functions, soil functions, and forests.
Water-dependent cultural resources and practices preservation	Create and implement plans, programs, projects and activities to preserve water-dependent cultural resources and practices
Increase urban forest management	Encourage the planting of trees in urban areas to improve urban water quality and local supplies.
Sea Level Rise	
Building water facilities in coordination with land use/sea level rise (SLR) planning	Integrate water/wastewater resources planning with land use/sea level rise planning.

Table 7: Tier 2 Climate Change Management Strategies

Strategy	Description
Improve Operational Efficiency/Transfers	
Conduct emissions inventory and target	Create inventory of all emission coming from water/wastewater operations, and develop a target for reduction of emissions.
Increase use of renewable energy sources	Use renewable energy sources for the treatment and conveyance of water and wastewater.
Increase Water Supply	
Surface Storage - Regional/local	Add or increase the storage capacity of surface storage reservoirs to increase carryover storage and optimize supplies in drought situations.
Improve Flood Management	
Protective Infrastructure	Construct flood management facilities to reduce the impact of climate change enhanced flooding.
Sediment Management	Implement sediment management practices to reduce the impact of climate change enhanced flash flooding.
Sea Level Rise	
Protect water facilities through the relocation or removal of vulnerable structures	Relocate or remove water/wastewater facilities that may be impacted by sea level rise.
Protect resources and facilities by constructing seawalls or levees	Construct seawalls or levees to protect from sea level rise caused by climate change.
Protect/restore/create coastal wetlands	Protect, restore or create coastal wetlands to prevent the loss of wetland due to sea level rise.

Table 8: Tier 3 Climate Change Management Strategies

Strategy	Description
Reduce Water Demand	
Water Meters Installation	Installation of water meters in order to bill customers volumetrically.
Improve Operational Efficiency/Transfers	
Treatment and Distribution Efficiency	Improve treatment and distribution efficiency or water/wastewater systems in order to reduce energy usage.
Water Transfers	Transfer or exchange of water or water rights that result in temporary or long-term change in the point of diversion, place of use, or purpose of use.
Localized Treatment	Implement localized (or decentralized) treatment of water/wastewater to reduce the energy required for conveyance.
Shift water use to off-peak hours	Implement policies that will shift water use (e.g. irrigation) to off-peak hours to reduce evaporative loss.
Optimize Sewer Systems	Optimize sewer systems (wastewater or stormwater) to adapt to increased precipitation caused by climate change.
Increase Water Supply	
Desalination (Seawater or Brackish Groundwater)	Construct desalination plant to treat seawater or brackish groundwater.
Indirect Potable Reuse/ Potable Reuse	Implement program that will use recycled water to recharge groundwater, or use advanced treated recycled water to augment drinking water supplies.

Table 9: Additionally Reviewed Climate Change Management Strategies

Strategy
Reduce Water Demand
Irrigated Land Retirement
Improve Operational Efficiency/Transfers
Conveyance - Delta
Increase Water Supply
Waterbag Transport/Storage Technology
Precipitation Enhancement
Surface Storage – CALFED
Dewvaporation or Atmospheric Pressure Desalination
Fog Collection
Matching Quality to Use
Sea Level Rise
Rolling Easements
Expendable/Movable Structures in Risk Areas

5.3 Performance Measures/Metrics for Adaptation and Mitigation Strategies

The set of strategies evaluated in the previous section were determined to be those that will best help the Region in responding to and reducing climate change impacts. When implementing these strategies, it will be necessary to develop performance measures or metrics to assess the effectiveness of a project in meeting the Region’s goals. Though specific measures and metrics will be defined according a specific project or portfolio of projects, Table 10 provides examples of how these measures or metrics might be defined according to general water resource perspective. It should be noted that several of the strategies (the no regret strategies) may apply to additional objectives in the Region’s IRWM Plan, and not solely to adapting to and/or mitigating climate change. Without specific metrics, it would be difficult to assess the effectiveness of strategies in responding to climate change. Moreover, some of the strategies implemented to adapt to climate change are “good planning” for future vulnerabilities and may not be immediately measurable. Many of the effects of climate change are anticipated past the planning horizon of the IRWM Plan. To respond to this uncertainty, the Region should update this climate change analysis during each IRWM Plan update, and implement adaptive management measures which will be discussed in the next chapter.

Table 10: Sample Performance Measures/Metrics

Strategy Category	Sample Performance Measures/Metrics
Reduce Water Demand	<ul style="list-style-type: none"> • Average (annual) water demand reduction • Peak (seasonal, monthly) water demand reduction
Improve Operational Efficiency	<ul style="list-style-type: none"> • Additional supply • Supply reliability
Increase Water Supply	<ul style="list-style-type: none"> • Additional supply • Potable demand offset • Supply reliability
Improve Water Quality	<ul style="list-style-type: none"> • Salt line migration • Stream temperature • Dissolved oxygen • Turbidity • Pollutant concentrations
Improve Flood Management	<ul style="list-style-type: none"> • Acres of a certain habitat or floodplain function restored/protected • Volume of natural flood storage provided • Storm return period used for planning • Expected damage resulting for a certain return period storm
Practice Resource Stewardship	<ul style="list-style-type: none"> • Presence/absence of key indicator species • Acres of a certain habitat or floodplain function restored/protected • Volume of natural flood storage provided • Acres of recharge area protected
Sea Level Rise	<ul style="list-style-type: none"> • Acres of coastal wetlands created/restored/protected • Miles of pipeline or number of facilities relocated away from coastlines • Length of coastline protected by seawalls or levees

6 Recommendations

The Region has taken the first steps in planning for climate change by examining current climate change projections to determine potential impacts, assessing water resource vulnerabilities, and developing a series of strategies that can be used in projects to adapt to climate change and mitigate GHGs. Chapter 6 discussed recommendations that may be used to successfully implement these strategies, including: use of adaptive management, objectives and targets for inclusion in the IRWM Plan, and project selection considerations for including climate change.

6.1 Adaptive Management

There is a level of uncertainty in projecting the effects and impacts of climate change. To respond to this, DWR recommends the use of adaptive management in implementing climate change strategies (DWR, 2011). Adaptive management consists of identifying and monitoring the most important uncertainties and translating them into risk triggers or early warning indicators. This allows for a flexible path of actions to take as triggers occur. DWR's *Climate Change Handbook* recommends the following steps in developing an adaptive management plan:

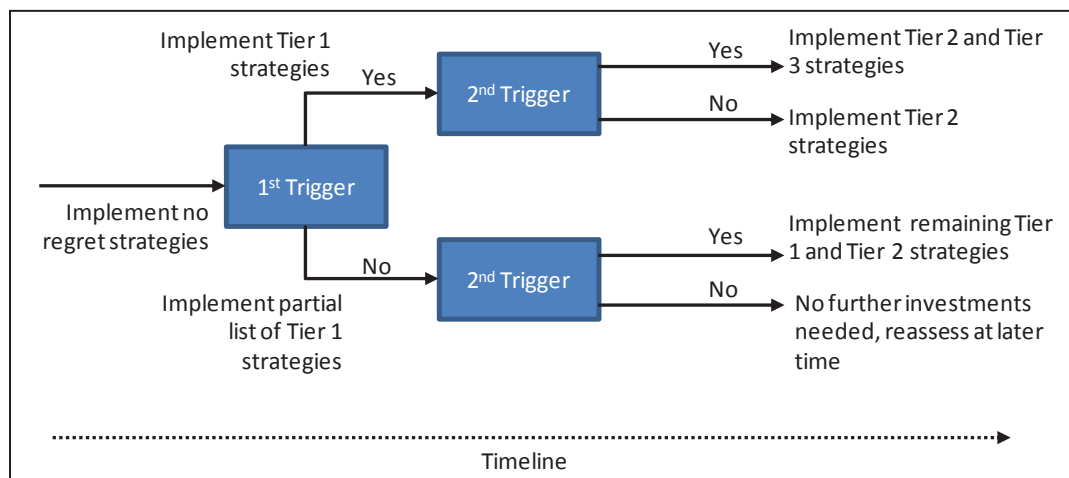
1. Identify risk triggers associated with important vulnerabilities or uncertainties
2. Quantify impacts and uncertainties
3. Evaluate strategies and define flexible implementation paths of action that allows for multiple options at specific triggers
4. Monitor performance and critical variables in the system
5. Implement or reevaluate strategies when triggers are reached

Under Step 1, the Region identifies risk triggers in order to monitor the Region's response to climate change. Risk triggers can be established deterministically (e.g., a threshold) or probabilistically (e.g. frequency of exceedance). The quantification of risk triggers are developed in Step 2, and serve as the basis for the definition of a path for plan implementation under Step 3.

Step 3 involves the definition of an implementation path for the evaluated strategies, and is central to the adaptive management process. The implementation path incorporates risk triggers over the course of time to allow the Region to determine what level of climate change adaptation/mitigation strategy should be implemented. Step 4 of the process, performance monitoring, incorporates performance measures and metrics used to evaluate water resources projects, and will help to define whether a risk trigger has been reached. Step 4 leads into the final step of implementing or reevaluating strategies, Step 5. The general structure of an adaptive management plan can be seen in Figure 3.

The key to successfully implementing the adaptive management process over time is continued active participation by stakeholders, and a clear understanding of project objectives. This should involve ongoing identification, monitoring, and updating of the most important impacts and uncertainties, and re-evaluation of the Region's vulnerabilities (DWR, 2011).

Figure 3: General Adaptive Management Plan



6.2 Climate Change Related Objectives and Targets

DWR requires that climate change be incorporated in the development of IRWM Plan objectives in terms of both climate change adaptation and GHG mitigation (DWR, 2012b). The strategies developed in Chapter 4 include both adaptation and mitigation, and therefore can be incorporated into climate change related objectives and targets that will meet DWR’s requirement. The following objective and targets are recommended for inclusion in the IRWM Plan:

Objective: Effectively address climate change through adaptation and mitigation in water resource management.

Target 1: Encourage development of cost-effective carbon-efficient strategies for water management projects.

Target 2: Incorporate adaptation strategies to respond to sea-level rise, rainfall variability, and temperature variability in planning for water and wastewater management.

Target 3: Reduce or neutralize GHG emissions in all areas of water resource management.

6.3 Climate Change in Project Selection Considerations

In order for the Region to adapt to and mitigate against climate change, it will be necessary to ensure that projects utilize strategies identified in this study as helping the Region to adapt to and mitigate against climate change. It is recommended that the Region consider using the strategy priority levels discussed in Chapter 5 to assess the adaptation capacity of the project, and also consider whether the project helps the Region to mitigate GHGs. Oftentimes, a project that implements multiple strategies has the potential to increase the level of benefits provided while reducing the unit cost.

A recommended prioritization approach is presented in Table 11. In these prioritization criteria, projects are given higher priority for utilizing Tier 1 strategies and lower priority for Tier 3 strategies. Additionally, projects that contribute to two or more GHG measures, including energy efficiency, emissions reduction and carbon sequestration, are prioritized more highly. Projects that

contribute to one of these mitigation measures receive higher prioritization, and projects that would increase GHGs receive reduce prioritization. In the future, it is recommended that the Region define a threshold for GHG production or remediation to be used in the prioritization of projects. A worksheet to assist the Region in scoring projects according to the number of strategies utilized can be found in Appendix B. In this way, the Region can ensure that projects will help it to both adapt to climate change vulnerabilities of high concern, and will mitigate against climate change.

Table 11: Climate Change Project Prioritization Criteria

Adaptation	Mitigation ¹	Priority
Tier 1 Strategy	Contributes to 2 out of 3 mitigation measures	High
	Contributes to 1 out of 3 mitigation measures	High
	Increases greenhouse gasses	Medium or Low
Tier 2 Strategy	Contributes to 2 out of 3 mitigation measures	High
	Contributes to 1 out of 3 mitigation measures	Medium
	Increases greenhouse gasses	Low
Tier 3 Strategy	Contributes to 2 out of 3 mitigation measures	Medium
	Contributes to 1 out of 3 mitigation measures	Low
	Increases greenhouse gasses	Low

1. Mitigation measures referred to are: energy efficiency, emissions reduction, and carbon sequestration

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